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A research agenda for comparative institutional analysis in the global water sector

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Comparative institutional analyses?

- Alternative approaches to structuring the problem of comparative institutional analysis
 - Micro-analytic level (e.g. Oliver Williamson): who is better at delivering the service?
 - Meso-analytic level (e.g. Oliver Hart): who is better at financing the service?
 - Macro-analytic level (e.g. Douglass North): who is better at surviving over time?
 - ➤The scholarly vs. policy debate



The micro-analytic level

 Underpinnings of the Williamsonian comparative institutional analysis

➢ Focus on the transaction as the unit of analysis

- Technology determines the feasibility of sustainable development objective
- Technology defines the institutional reform opportunity set
- Remediability principle
- Discriminating alignment of organisational attributes and the attributes of the transaction



The proof of the pudding

- Oliver Williamson: If no organisational mode is perfect ...
- The choice between alternative and feasible organisational modes depends on the comparative evaluation of performance



An uncomfortable truth

- Quantitative studies fail to find superior private efficiency in the following sectors
 - ≻Buses
 - ➢Electricity
 - ≻Healthcare
 - ➢Ports and airports
 - ➢Prisons
 - ≻Rail
 - ≻Telecoms
 - ➤Waste management
 - ≻Water



The case for closing the debate

- "For utilities, it seems that in general ownership often does not matter as much as sometimes argued. Most cross-country papers on utilities find no statistically significant difference in efficiency scores between public and private providers." (World Bank, 2005)
- The ensuing normative position
 Regulation is a more influential determinant of performance than ownership



The case for reopening the debate - 1

- The mainstream reaction to such uncomfortable truth is inconsistent
 - Ownership is uninfluential only in the hypothesis of equal public and private interests and ethos
- Scope for better defining evaluation criteria?
 Relative efficiency (technical vs. price efficiency)
 Allocative vs. adaptive efficiency
- Scope for improving evaluation methods
 From quantitative to mixed methods research?



The case for reopening the debate - 2

- The contribution of qualitative research
 - Observation of successful public operations disproves expectations of intrinsic public sector inefficiency
 - Scope for better aligning organisational and institutional attributes?
 - Should the profession accept the legitimacy of multiple agency?
 - Do democratic governance, social acceptability and sustainability matter?



Choosing a social welfare function

- Micro-analytic comparative institutional analysis with the human right to water (R2W) as a social welfare function
 - Complementarities and conflicts between R2W and sustainable water development
 - ➤Has the literature looked at the organisational comparative advantage in promoting the R2W (e.g. tackling water poverty)?
 - What implications for the type of efficiency to comparatively assess?



R2W as a social welfare function - I

Normative content:

- Availability (sufficient and continuous)
- ➢Quality (safe consumption/use)
- Accessibility (to everyone without discrimination)
- Affordability (without compromising the ability to secure access to other essential necessities)
- Acceptability (culturally acceptable)



R2W as a social welfare function: II

Principles:

- Equality and non-discrimination
- Participation and inclusion
- Accountability
- Progressive realisation and non retrogression (what implications for tackling water poverty?)
- Maximum use of available resources (what implications for definition of relative efficiency?)



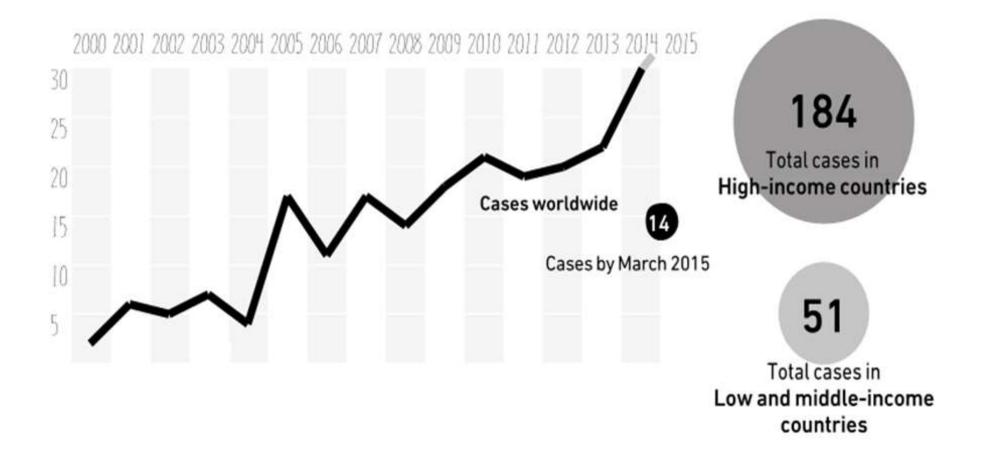
Our public water future

The global experience with **remunicipalisation**



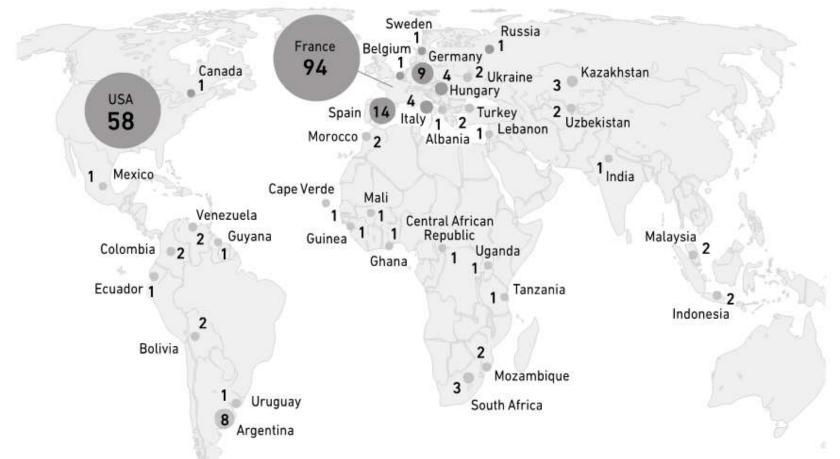


Remunicipalisation as an accelerating global trend





Remunicipalisation as a Global Trend: by country



Sources: PSIRU, France Eau Publique, Food & Water Watch, Corporate Accountability International, Remunicipalisation Tracker



Sinking flagships of privatisation

High-income countries

Paris (France); Berlin (Germany); Atlanta (USA)

Middle- and low-income countries

Accra (Ghana); Almaty (Kazakhstan); Antalya (Turkey); Bamako (Mali); Bogotá (Colombia); Budapest (Hungary); Buenos Aires (Argentina); Conakry (Guinea); Dar es Salaam (Tanzania); Jakarta (Indonesia); Johannesburg (South Africa); Kampala (Uganda); Kuala Lumpur (Malaysia); La Paz (Bolivia); and Rabat (Morocco)



The strength of small numbers

- 18 flagships sunk
- Remunicipalisation trend emerging without support of World Bank and the likes
- Remunicipalisation trend fuelled by false promises of privatisation vs. Privatisation fuelled by convincing promises and marketing skills
- Relevance for sustainability of privatisation



Conclusions - I

- The failure to find evidence of superior private efficiency is significant
 - > This is proof of the failure of government failure
 - > This has serious implications for policy making
 - This calls for strengthening the debate, not avoiding what remains a relevant debate
- A new research agenda could aim to reassess the reasons for the «inconclusiveness» of the literature, building on the strengths of EWURIN partners



Conclusions - II

- Sketching a new research agenda
 - Greater clarity on hierarchy of priorities between effectiveness, adaptability and efficiency
 - Better awareness of trade-offs between economic, social and environmental objectives
 - > A mixed method approach to embrace social complexity
 - Attention to the alignment of organisational attributes and the attributes of the institutional environment (beyond Oliver Williamson)
 - What lessons from the growing remunicipalisation trend for comparative institutional analysis at the micro- and macro-analytic level?



Selected references

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Our public water future

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